European Commission United Nations Development Programme International IDEA

Joint Training on Effective Electoral Assistance

DAY 1

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The UN support to the DRC Electoral Process

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Introduction: Election events

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B OPERATIONS AT THE LOCAL LEVEL

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Election Events

Voter Registration

Between June 2005 and February 2006

Referendum 18-19 December 2005

Promulgation of:

- Constitution:18 February 2006
- Electoral law: 9 March 2006

National and provincial elections

Direct

Presidential (July 2006)

National Assembly (July 2006)

Provincial Assemblies (29.10.2006)

<u>Indirect</u>

Senate

Governor & Vice Governors

Local elections

(in preparation, envisaged for 2008)

Direct

Local Community Councilors

Municipal Councilors

Indirect

Sector Chiefs and Deputy Sector Chiefs

Burgomasters and Deputy Burgomasters

City Councilors

Mayors and Deputy Mayors

5 elections with direct universal suffrage and 6 elections with indirect suffrage



A. OPERATIONS - NATIONAL LEVEL

1. Background & Mandate

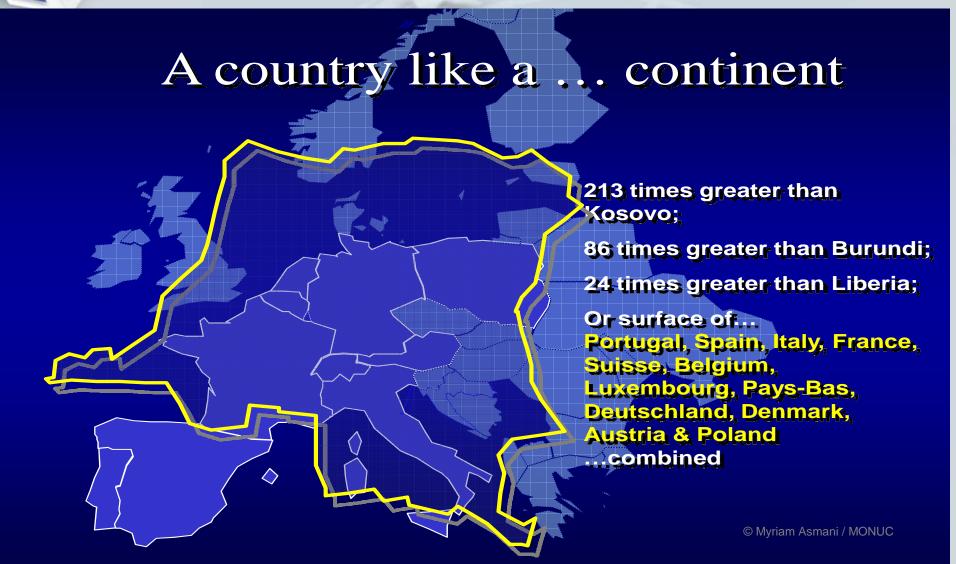
Global and All-Inclusive Agreement (17 Dec 2002)

- Call for elections to be held to end the transitional period
- The Congolese Independent Election Commission (IEC), with the support of the international community, is responsible for the conduct of these elections.

UN Security Council Resolutions 1493 (2003) & 1565 (2004), mandating the UN System "to provide assistance and to coordinate international support to the electoral process"



2. Challenges





UN's largest electoral assistance

Country area: 2,344,885 km ²	Countr	y area:	2,344,	885 km ²
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Population: 60,000,000

Voters: + 25,000,000

385 constituencies

22,500 candidates

64 compilation centers

50,000 polling stations

International community financial contribution: US \$500 million (without MONUC)



Further challenges

- Large country with a lack of basic infrastructure
- Insecurity in some regions of the country
- Transition from parties in conflict to parties competing in a clearly defined political setting
- No electoral experience in 45 years



3. UN System Response

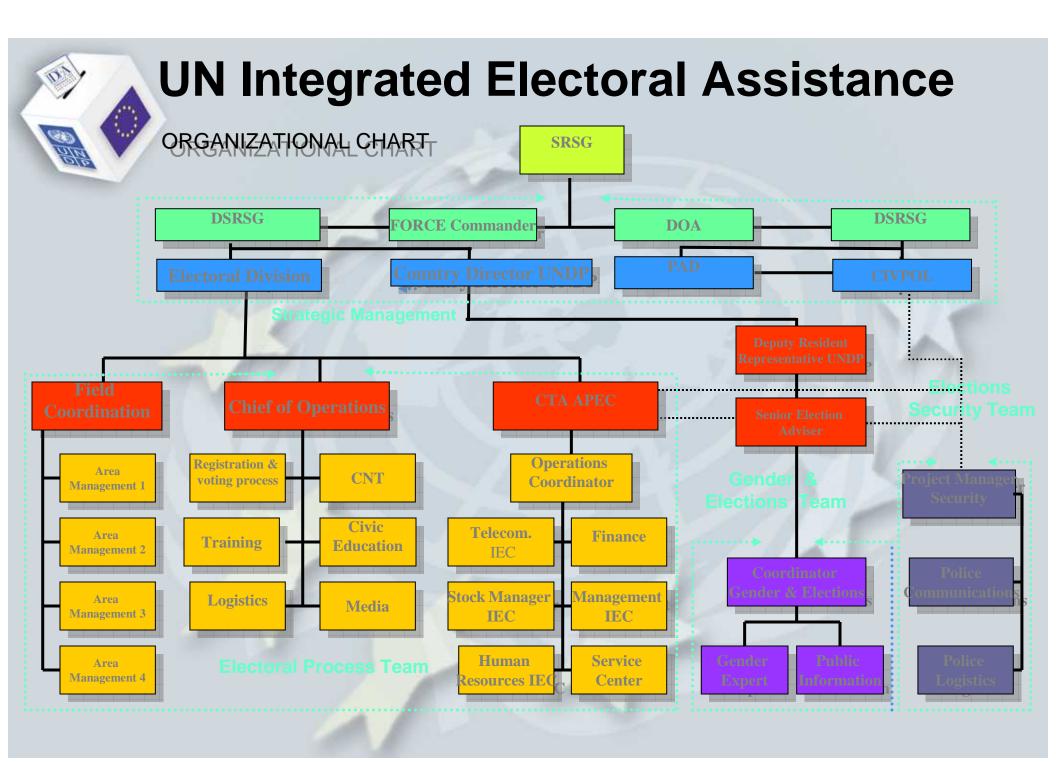
The UN system provided technical assistance to the electoral authorities in three main areas of electoral assistance, both at the central level and in the provinces

- (1) Political environment and strategy: Support for creating appropriate political and administrative conditions
- Analyse and influence the environment
- Supporting the resolution of electoral disputes
- Monitoring the respect of human rights



- (2) Operation: Support the organization of the elections
 - Support civic education and electoral communication
 - Provide logistical support
 - Support electoral operations
- (3) Security: Ensure UN personnel's safety and support the security for the elections
 - Analyse security risks
 - Provide security for UN personnel
 - Support Congolese authorities (PNC and FARDC)

In order to deliver consistent assistance, UN agencies were integrated in a single structure coordinated by the DSRSG/RC/HC.





MONUC Electoral Division (ED) & Assistance Project for the Elections in Congo (APEC)

Together, both entities covered the following aspects of the electoral mandate:

The MONUC ED and APEC worked on the following aspects of the electoral mandate:

- Technical assistance to IEC
- UN system electoral assistance coordination
- International coordination mechanism (Steering and Technical Committee)
- Coordination of the donors' contributions
- Electoral logistics



Electoral Assistance Division (EAD)

- EAD supported the organization of the DRC electoral process through its substantive backstopping to both the MONUC Electoral Division and the UNDP-managed APEC project.
- EAD has also supported both structures by nominating potential recruits to fill over 150 international adviser posts.
- EAD undertook several field mission to the DRC to enhance the coordination mechanisms between HQ and the field (to support the operational planning and to monitor progress of the preparation of the electoral operations.)



B. OPERATIONS - LOCAL LEVEL Mandate and new challenge

- Security Council's Resolution, 15 May 2007: MONUC in coordination with donors and UN country team:
 - ✓ Contribute to establish a stable political environment
 - ✓ Contribute to establish a secure environment
 - ✓ Provide preliminary support to the preparation and holding of local elections, including technical assistance and logistics
- Positive response of SG to the DRC Prime Minister request for support



New challenge

National & Provincial elections	Local elections	
385 constituencies	6,037 constituencies	
22,500 candidates	200,000 candidates	
64 compilation centers	91 compilations centers	
50,000 polling stations	53,000 polling stations	
US \$500 million	US \$160 million	



Roles within the UN System

- Political context and essential legislations (political will, human rights, rule of law, civil affairs, gender, etc)
- Security (risk analysis, escort, UN military and UN police actions, etc)
- ☐ Electoral operations

UNDP

- □ Included in the PACE, and as part of long term Good Governance Programme 2007-2011
- Long term technical assistance for Electoral Cycle
- ☐ Financial assistance
- ☐ Long term training centre
- ☐ New technology awareness

IEC/NIEC

- Organize and supervise all the electoral process
- ☐ Updating of the voter's list
- □ Technical preparations (civic education, training, communication, etc.)
- Logistics
- Budget
- ☐ Polls



Conclusion

- The DRC experience proves that even facing the most difficult challenges, credible elections can be organized.
- The credibility of the Electoral Commission and his president was a key element for the credibility of the whole process
- The electoral support in DRC was successful as it gave legitimacy to the government. Legitimacy only cannot provide the basis for good governance.