



European Commission United Nations Development Programme International IDEA

***Joint Training on
Effective Electoral Assistance***

DAY 1

Brussels, 22-26 October 2007



Introduction and Overview

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Joint Training on
Effective Electoral Assistance
Day 1



Presentation





The UN and the EU

- ❑ The EU and the UN are natural partners. They are united by the core values laid out in the 1945 Charter of the UN, and the 1948 Universal Declaration of Human Rights.
- ❑ Member States and the EC are the largest contributors to the UN system. A total of 1.3 billion euros was approved by the EC to be channelled to the UN in 2006.
- ❑ 2001 EC's communication: "Building an effective partnership with the UN", and 2003 EC's Communication: "EU-UN relations: The choice of multilateralism".
- ❑ To facilitate programmatic cooperation between the EC and the UN, an updated [Financial and Administrative Framework Agreement \(FAFA\)](#) was agreed in 2003.



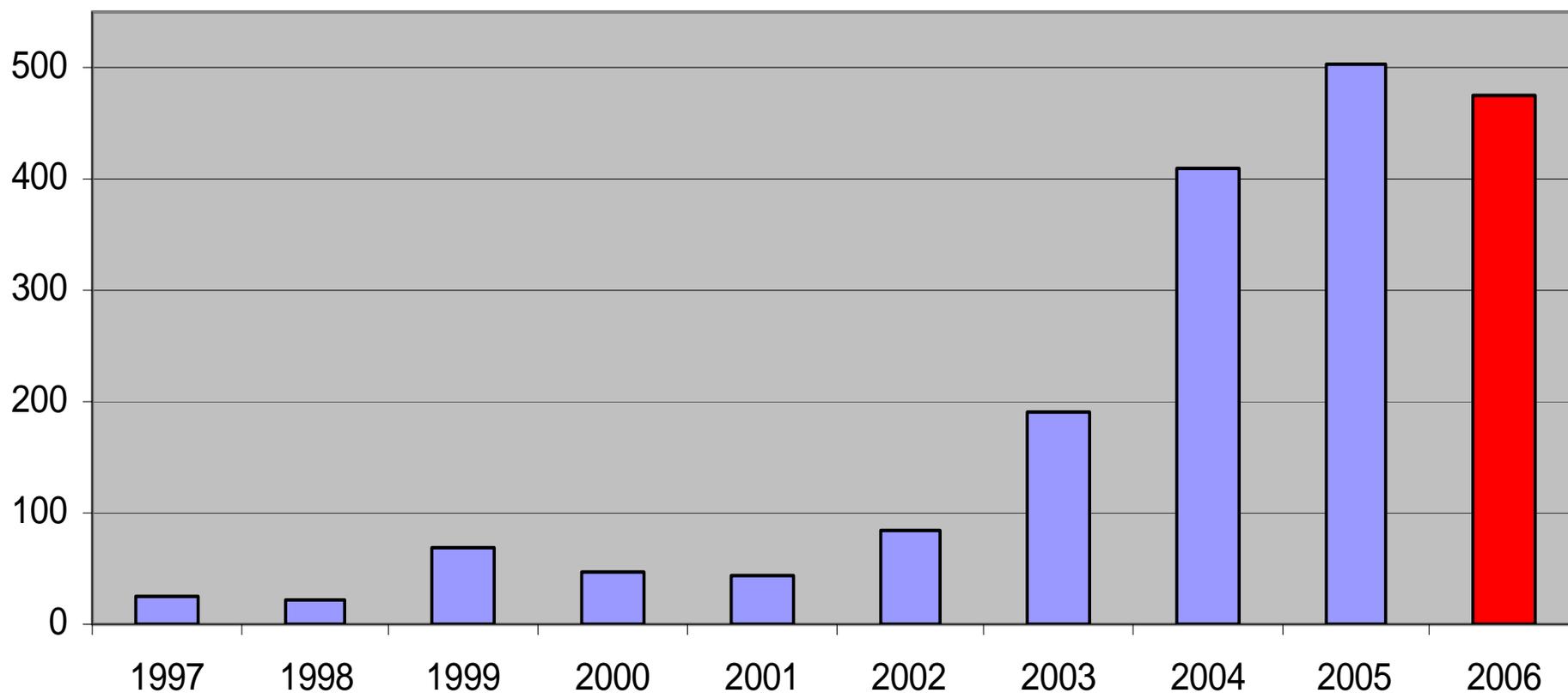
The UN and the EU

- The FAFA agreement provides a single shared legal, financial and administrative framework for all programmatic cooperation between the EC and the UN.
- FAFA has made cooperation more efficient, ensuring faster start-up of activities and ensuring administrative consistency across operations.
- In June 2004, the UNDP and the EC entered into a Strategic Partnership Agreement (SPA) through the signature of a MoU to set out and better define the relational focus between the two institutions.
- The MoU focuses on governance (including elections, parliament and governance indicators), conflict prevention and post conflict reconstruction



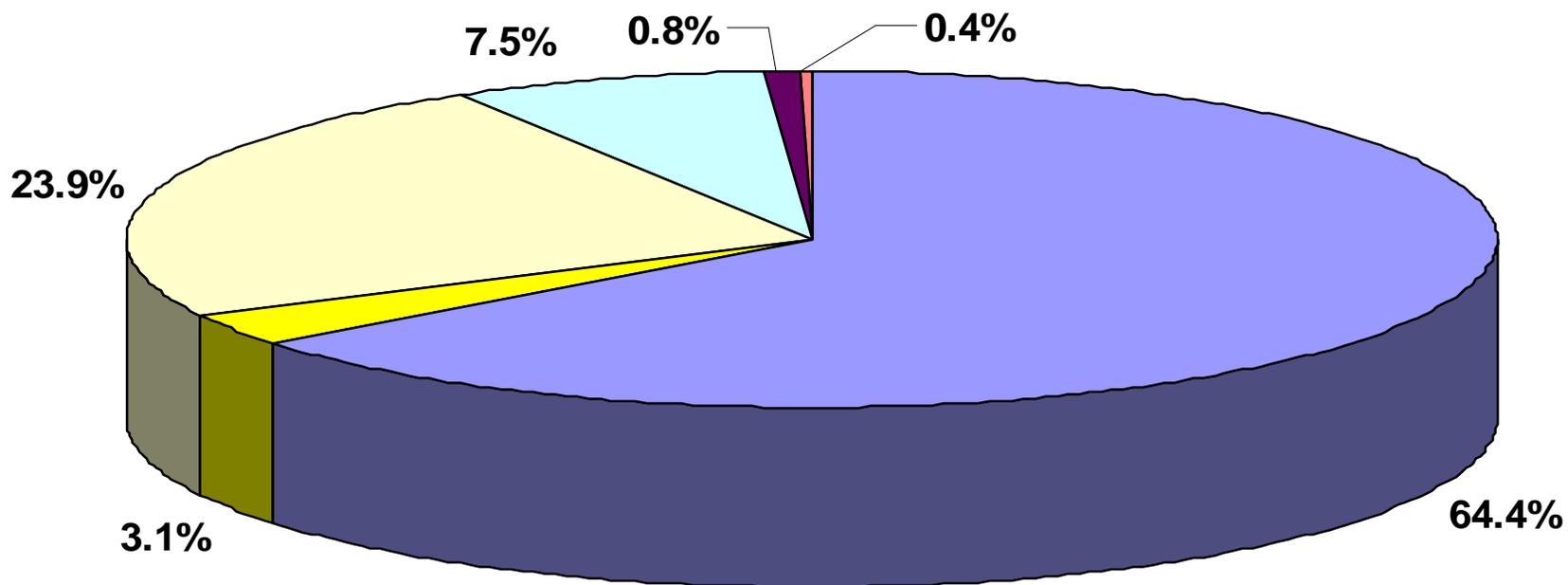
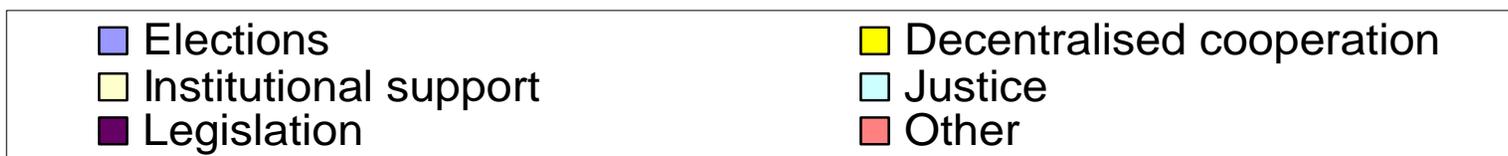
Total Values EC-UNDP contracts

EC Contribution to UNDP 1997-2006 (in MEUR)





EC-UNDP Disaggregated Division for Democratic Governance 2006

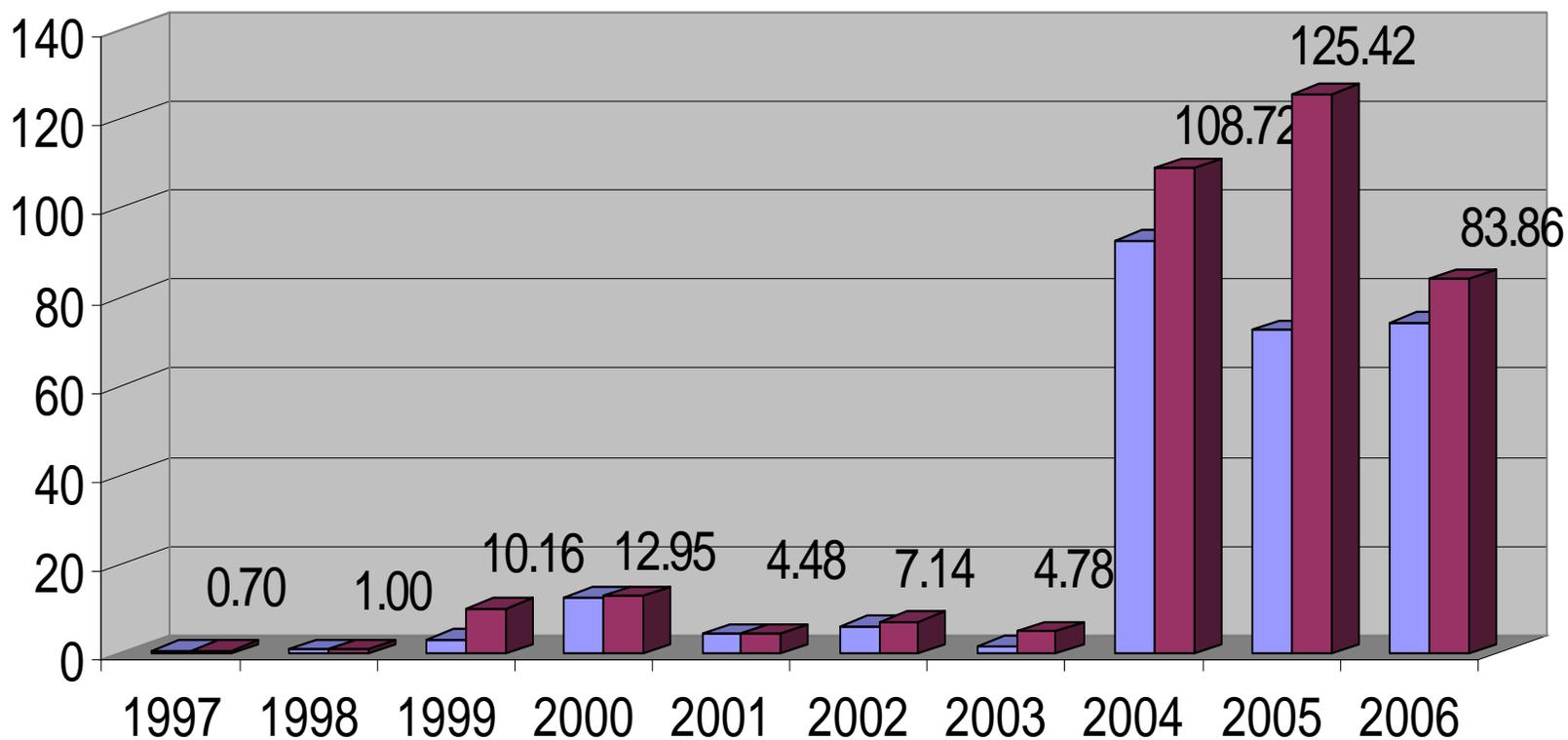




EC-UNDP Collaborations in Electoral Assistance 1997-2006

EC contribution to Electoral Assistance projects implemented by UNDP [in MEUR]

■ ACP countries ■ total amount



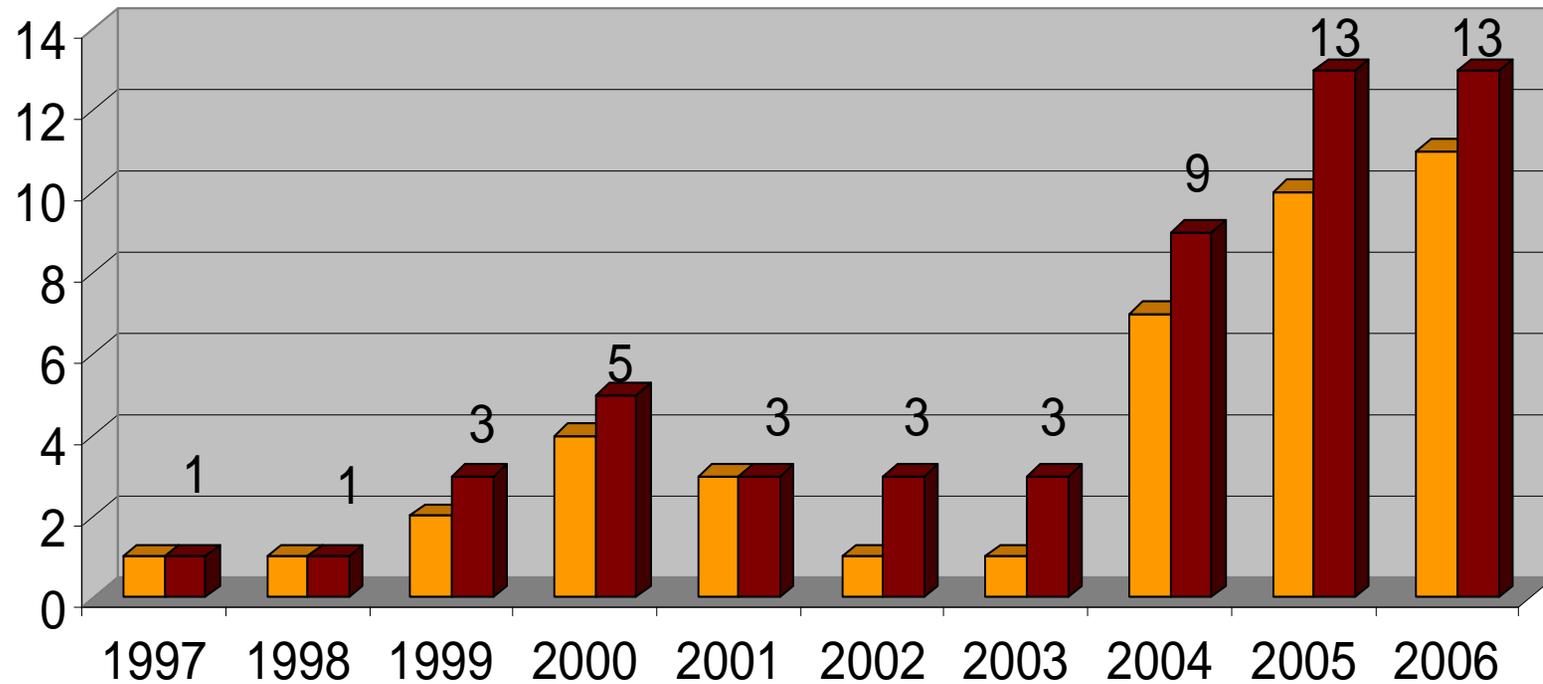


EC-UNDP Collaborations in Electoral Assistance 1997-2006

EC contribution to Electoral Assistance
projects implemented by UNDP [no. of projects signed per year]

■ ACP countries

■ total number of projects





Total Figures EC-UNDP Collaboration

1997-2006: 359 MEURO, 54 projects

2004-2006: 317 MEURO, 35 projects



UNDP Preferred EC Partner

- Facilitation role of the FAFA signed on 2003**
- Joint and co-financed intervention of the community of donors is very appropriate to support electoral processes**
- Mandate under UN General Assembly resolution 46/137 of 1991 to coordinate electoral assistance at country level between national and international actors**
- Long Experience in Electoral Assistance, producing electoral assistance content,**
- Provision of electoral experts via the Electoral Assistance Division of the UN Department of Political Affairs**
- Pre financing deals once the Contribution Agreements are signed**
- Lower Costs: 7% of General Management Services**



EC - UNDP Partnership



- ❑ Challenges of the 2004 project in support of the DRC electoral processes
- ❑ Negotiated & Formalized at HQ level the “de facto” partnership the EC and UNDP had at field level
- ❑ EC - UNDP Operational Guidelines on the Implementation of Electoral Assistance Projects. Signed on 21 April 2006
- ❑ Agreement on a Joint Training Initiative
- ❑ Training Sessions in Brussels and Dar Es Salaam in 2006
- ❑ Joint EC UNDP Task Force



EC-UNDP Partnership Areas of Collaboration

- ❑ Field Operations: Pool Funded Projects, Joint Identification Formulation Missions, Follow up of implementation, Joint selection of experts**
- ❑ Production of Electoral Assistance Content**
- ❑ Definition of a strategic operational approach**
- ❑ Development of Tools and Methodology such as Guides, Joint Training and ACE**



EC-UNDP Partnership with IDEA

- IDEA offers the knowledge developed also in collaboration with all the other major actors in the field through the unique global knowledge tools on Electoral Assistance such as ACE and BRIDGE.**
- The EC and UNDP, via rationalizing their field experiences and illustrating the best practices with the EC Methodological Guide and UNDP Implementation Guide offer the practical expertise from the implementation side.**
- EC-UNDP-IDEA Collaboration via the ACE project: The Electoral Knowledge Network**



Training Needs

- Links between Elections and Democratic Governance**
- Different Electoral Assistance Scenarios**
- Short and Long Term Strategies**
- Use of ICTs in Electoral Processes**
- Problems and Solutions to implement with EC and UNDP Procedures**
- Voter Registration Methodologies**
- Cost of Registrations and Elections**
- Procurement of Electoral Material and Services**



Definitions

- What is electoral assistance?**
- Why “effective electoral assistance”?**
- From commitment to implementation**



Definitions

- ❑ **Electoral Assistance is the Legal, technical and logistic support provided to electoral laws, processes and institutions.**
- ❑ **By “Effective Electoral Assistance” we mean all the initiatives and activities that are intended to improve the quality and impact of electoral assistance to partner country electoral institutions**
- ❑ **Part of the wider democratic development of the partner country, in accordance with the five key principles of “ownership, alignment, harmonisation, managing for results, and mutual accountability” that inform the 2005 Paris Declaration on Aid Effectiveness.**
- ❑ **Management of all the complex set of interactions among Government, EMBs, International Organizations, Political Parties, CSOs, Services Providers and Media**



THE KNOWLEDGE GAP

some countries were largely **unprepared** to go through **major democratic transitions** that featured **crucial elections**

electoral practitioners had virtually no **access** to **comparative knowledge, best practices** and **lessons learned** in the field of elections



electoral institutions not always possessed the **necessary experience** and **knowledge** to **deliver** and **guarantee** credible elections

there was **no coherent electoral administration** methodology, the field lacked of **common standards**



electoral management bodies **confront** a whole set of **new challenges**:

creating **transparent** and **sustainable** electoral **systems** and **processes**

reversing situations of **professional stagnation**

CREDIBILITY GAP



building the **trust** of the various **stakeholders** in the electoral process

addressing problems of **lack of retention** of their **institutional memory**

solving **political**, **financial** and **logistical** constraints undermining **their work** and the **credibility of the elections**



CREDIBILITY GAP

loss of **credibility** and **mistrust** in the electoral process



voters' **apathy** and **low turnout**

electoral **disputes**,
electoral **violence**
or **civil strife**

an **elected government** that
lacks of the
required legitimacy



Effective Electoral Assistance

- Background: Brussels, Manila, Ottawa,**
- Publications and Global Tools**
- Shift from event-driven support to process and demand-driven using the Electoral Cycle**
- Still need for capacity development at the development agency level and partner country level**
- The building of a strong and transparent electoral administration capacity is a primary and invaluable form of investment**



Election Assistance VS Electoral Assistance

- Post elections and inter-election periods are as crucial as the build up to the elections themselves,**
- It required regular inter-institutional contact and support activities before, during and after election periods**
- For the sake of lessons learned and inter-institutional memory aiming at improved electoral processes in beneficiary countries**
- Electoral assistance has to take stock of all the steps of the *electoral cycle???***



audits & evaluations

reform

development

constitution

legislation

electoral system

electoral bodies

budgeting

calendar/timeline

funding & financing

resource planning & implementation

security

election officials

civic and voter education

parties & candidates

observers

voters

media

financing

complaints

party liaison

voting

vote counting

pre-voting and out-of-country voting

official results

complaints and appeals

tabulation of results

Post-Election

Legal Framework

Planning & Implementation

Training and Education

Voter Registration

Electoral Campaign

Voting Operations and Election Day

Verification of Results

The Electoral Cycle





Effective Electoral Assistance Focus

- Quality and appropriateness of the methodological, operational and technological choices to be adopted for implementation on an electoral cycle**
- Perceived not any longer as isolated event but as a process.**
- Past imperfections and limited results should be seen as an additional motive to support electoral processes investing more in the institutions that administer the elections in a good governance perspective**
- Importance of international/domestic observation missions, evaluations, post election seminar and peer review mechanisms.**
- Importance of the synergies between election observation and electoral assistance**

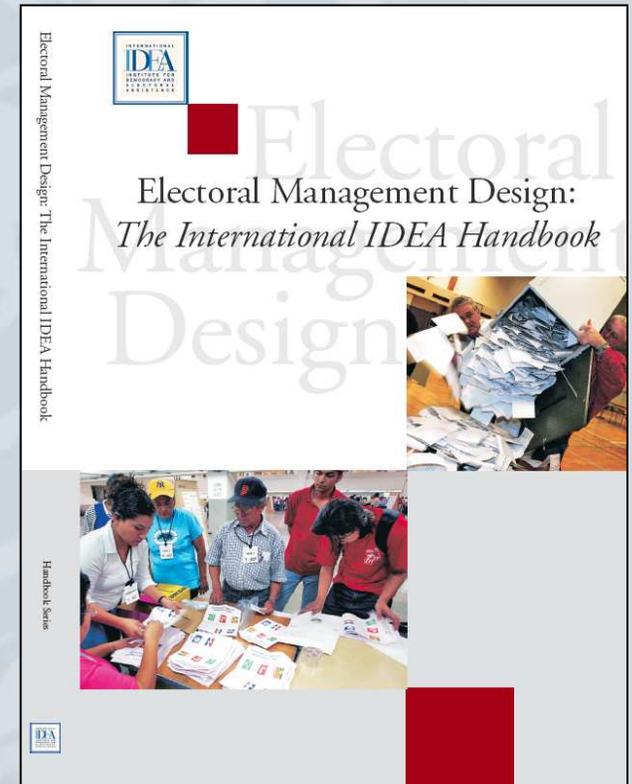


Content of Training

- Day 1:** EC and UNDP Framework, Lessons Learned, Electoral Cycle and New Approach
- Day 2:** Activities that can be implemented in support of the Electoral Cycles with examples taken by case studies
- Day 3:** Issues related to EC-UNDP procedures for Programming, Identification, Formulation, Implementation and Evaluation.
- Day 4:** Presentation of two Voter Registration Methodologies, Best Practice for Procurement and Analysis of Cost of Elections
- Day 5:** Global Tools and Resources, Recapitulation, Evaluation and Recommendations



Training Sources





Material

European Commission
United Nations Development Programme
International IDEA

**Joint Training on Effective Electoral Assistance
Participants' Manual**

European Union • Committee of the Regions
Brussels, 22-26 October 2007





Objectives

- To introduce participants to the new EC-UNDP policy and strategic framework**
- To share experiences**
- To understand the electoral cycle approach**
- To develop capacity to formulate and implement electoral assistance projects**
- To provide in-depth knowledge of context, links with governance, long-term strategies, use of technology, solutions to implementing EC-UNDP procedures, cost of elections and procurement of materials**

ace

project | projet | proyecto
The Electoral
Knowledge Network



• [About ACE](#)

The ACE Electoral Knowledge Network encourages professionals to generate, share and apply knowledge, solve problems, help build common methods, and improve the professionalism of those engaged in activities related to credible, sustainable, peaceful and cost-effective elections.

ACE Electoral Knowledge Network

Elections Today

Obtain news, analysis and upcoming elections dates from the world of elections

The ACE Encyclopaedia

Explore comprehensive information on various aspects of election administration

Comparative Data

Analyse country-by-country data and information on election systems, legislation and management

Electoral Materials

Browse an electronic library of election materials, such as laws, ballot papers, training manuals, posters and more

Electoral Advice

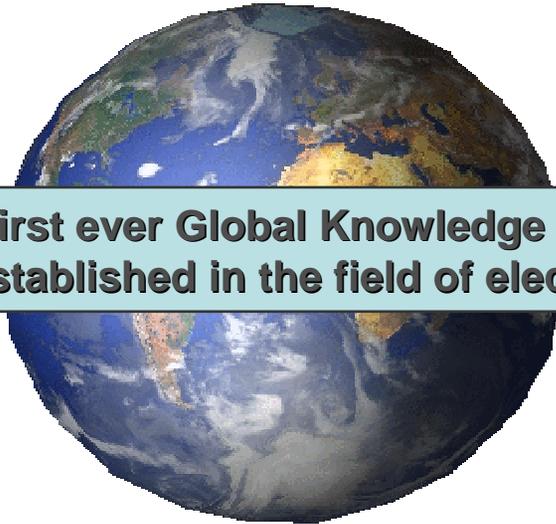
Access a forum that generates and shares specialised electoral knowledge, resources and expertise

Regions & Countries

Research regional and country-by-country information, data and resources collected through a network of Regional Electoral Resource Centres



THE PRACTITIONERS' NETWORK



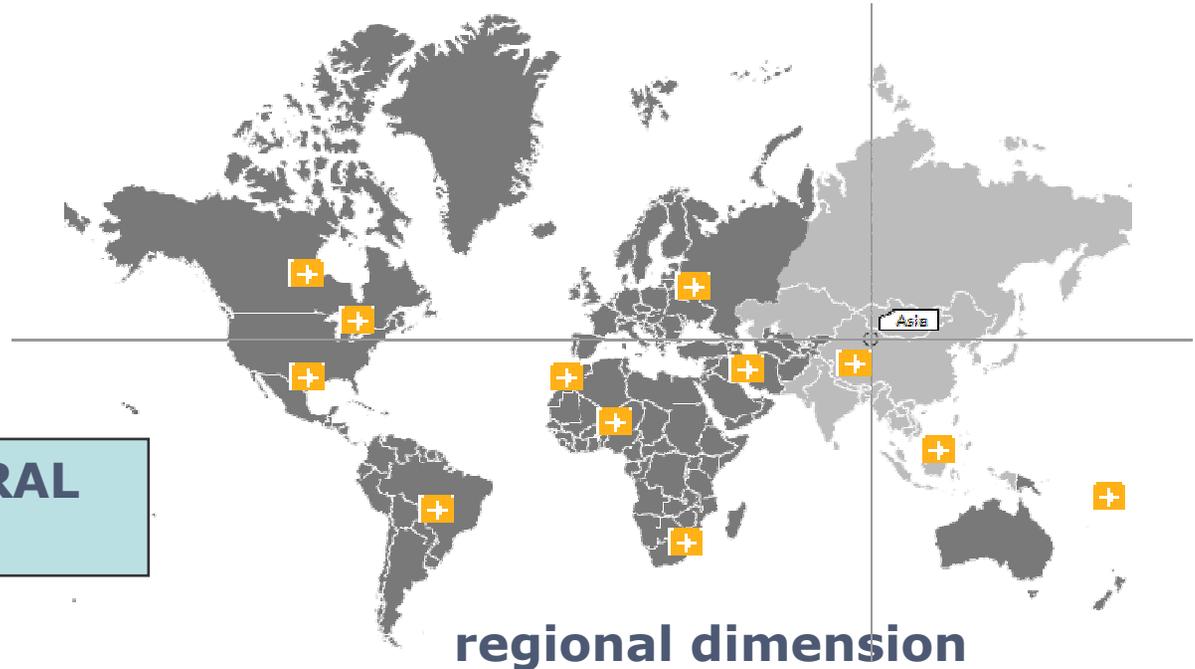
The first ever Global Knowledge Network established in the field of elections



thematic dimension

**GENERATE
SHARE
APPLY**

**SPECIALISED ELECTORAL
KNOWLEDGE**



bridge

Building Resources in Democracy, Governance & Elections
A Course in Electoral Administration

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Global Training Platform



- ❑ Establishment of a Sub-group on Effective Electoral Assistance at Train4DEV
- ❑ Open to EC-UNDP desk officers, other donors, regional associations, EMBs, national authorities and CSOs, experts
- ❑ New *e-learning* module and website
- ❑ Pilot produced with audio-video material from these sessions in collaboration with the European Space Agency via the project *Administra*



User Segment Telecommunications

European Space Agency



ESA Home User Support Office Special Interest Groups

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Programme Lines

- Programme Development ▶
- Technology ▶

Applications : e-Government Last Update: 12 Jul 2007

ADMINISTRA - Advanced Data Management Network through Satellite Transmission



Openet Technologies S.p.A [I]

Project Objectives

The ADMINISTRA Project intends to offer Public Administrations an integrated satellite communication service to support e-Government services. Openet has identified five public institutions that will be involved in the pilot phase of the Project. They will become sponsoring partners offering evaluation for the business model and they are:

- League of Autonomies with five sub levels to be identified

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Project Management



European Commission United Nations Development Programme

Partnership on Electoral Assistance



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The EC-UNDP partnership in electoral assistance is unique for its scope, for its achievements and ambitions. It builds on a history of sector experience, specific attention to the lessons learned in previous projects and a mutual understanding of each other's approaches, roles and capacities.

The partnership is proving to be of increasing value to electoral assistance operations to the beneficiary countries, as it allows to rationalize interventions in the area and leads to better and timelier formulation, implementation and monitoring of projects, and is in line with the concepts of enhanced donor coordination from the **March 2005 Paris Declaration on Aid Effectiveness**. The resulting projects are consequently more effective, sustainable and in harmony with overall EU and UN objectives.

The EC and UNDP have been collaborating in the field of electoral assistance since 1997 but it is since 2004, with the implementation of the project in support of the electoral processes in the Democratic Republic of Congo that the collaboration was strongly intensified, leading to the signature, in 2006, of the "**Operational Guidelines for the Implementation of Electoral Assistance Programmes and Projects**".

The EC-UNDP partnership in electoral assistance relies heavily on the strong cooperation between services at the level of headquarters for the quality support mechanisms available. These can include, through a **Joint Task Force**, formulation and monitoring missions, support for the selection of experts and procurement of election material, joint trainings, development of guidelines, gathering of lessons learned and participation to specialized electoral networks.



Download here the main two reference-tools for the formulation and implementation of Electoral Assistance Projects of the EC and UNDP.

